

SACHI A. HAMAI Interim Chief Executive Officer

# County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration 500 West Temple Street, Room 713, Los Angeles, California 90012 (213) 974-1101 http://ceo.lacounty.gov Board of Supervisors HILDA L. SOLIS First District

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"To Enrich Lives Through Effective And Caring Service"

June 23, 2015

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

**Dear Supervisors:** 

# **ADOPTED**

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

22-A June 23, 2015

PATRICK **6** AWA ACTING EXECUTIVE OFFICER

IMPLEMENTATION OF AB1522 – HEALTHY WORKPLACES, HEALTHY FAMILIES ACT OF 2014 ALL SUPERVISORIAL DISTRICTS

## **SUBJECT**

This letter and accompanying ordinance will update the method in which MegaFlex employees accrue non-elective leave hours, and Temporary and Recurrent employees accrue sick leave to comply with the Healthy Workplaces, Healthy Families Act of 2014, also known as AB1522. The current accrual process and timing of when the accrued hours are made available for these employees does not comply with the statute.

(3 VOTES)

#### IT IS RECOMMENDED THAT THE BOARD:

Approve the accompanying ordinance amending Title 5, Personnel, and Title 6, Salaries of the County Code, to change the accrual method of non-elective leave hours to be available for usage on a per pay-period basis, and provide AB1522, sick personal leave, for certain temporary and recurrent employees, effective July 1, 2015, and instruct the Auditor-Controller to make the system changes necessary to implement these recommendations.

#### PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

**BACKGROUND** 

In September 2014, Governor Brown approved the Healthy Workplaces, Healthy Families Act of 2014 (or AB1522) to ensure that workers in California receive paid sick leave to care for their own

health, or the health of their family members. Effective July 1, 2015, California employers are required to

provide all employees with sick days at an accrual rate of no less than one hour sick leave for every thirty hours worked to all employees. Additionally, employees must be permitted to use the accrued sick time no later than the 90th day of employment, and may carry over the accrued sick days to the following year, up to a maximum accrual cap of 48 hours. Employers may fulfill the AB1522 sick day requirement if they have a paid time off (PTO) policy that satisfies the same accrual, carry over, and usage requirements.

Under AB1522, an employee who, on or after July 1, 2015, works 30 days or more within a year from the commencement of employment, is entitled to receive paid sick leave at the aforementioned accrual rates. This statute applies to part-time, temporary, and full-time employees. According to section 245.5 of the California Labor Code, the definition of employee excludes:

"An employee covered by a valid collective bargaining agreement if the agreement expressly provides for the wages, hours of work, and working conditions of employees, and expressly provides for paid sick days, or a paid leave, or paid time off policy that permits the use of sick days for those employees; final and binding arbitration of disputes concerning the application of its paid sick day provisions, premium wage rates for all overtime hours worked, and regular hourly rate of pay of not less than 30 percent more than the state minimum wage rate." It also excludes: "A provider of in-home supportive services."

# AFFECTED EMPLOYEES

The employees in the County, whose sick leave or PTO benefits are subject to change under the standards of AB1522, include all non-represented employees in the MegaFlex plan; part-time and temporary employees who currently earn special paid leave; and part-time and temporary employees who do not have any provisions for sick leave.

All represented employees, including those who earn less than 30 percent more than the state minimum wage, accrue sick leave every pay period, and at an accrual rate that exceeds the requirements of AB1522. The provisions for usage and carryover of such hour also comply with AB1522. All represented employees are thus in compliance with this legislation.

Although employees under the Flex plan are subject to AB1522 regulations, they accrue sick leave at an accrual rate that exceeds the legislation requirements, and have provisions for usage and carryover that satisfy AB1522. Thus, Flex employees are also unaffected by AB1522.

#### MegaFlex Employees

Participants under the MegaFlex plan accrue paid time off in the form of non-elective leave hours. The current policy for non-elective leave complies with and exceeds the accrual and carry over requirements of AB1522. However, the timing of when non-elective leave hours are made available to newly hired MegaFlex employees is not compliant with AB1522.

#### Current Accrual Method for Non-Elective Leave

MegaFlex participants earn 4 hours of non-elective leave every pay period to a maximum of 80 hours per year. However, the hours are not made available to the employee until January 1 of the following year.

Newly hired MegaFlex employees are credited with a prorated number of non-elective leave hours on their one-year anniversary, based on active service from the day they are hired through December 31. For example, under the current policy, a new hire MegaFlex employee starts with the County on September 1, 2015, and regularly works through the end of the year. After one year, on September 1, 2016, the employee will receive 32 hours of non-elective leave based on his/her service from September 1, 2015, through December 31, 2015.

## New Accrual Method for MegaFlex Non-Elective Leave

As of July 1, 2015, and prospectively, to comply with AB1522, all MegaFlex employees will accrue 4 hours of non-elective leave (that will be available for use) each pay period. The maximum accrual/allocation of non-elective leave will remain at 80 hours each calendar year. All hours earned from January 1, 2015, through June 30, 2015, will be made available for the employees' use on July 1, 2015.

Example: An employee who consistently works from January 2015, through June 2015, will be accredited 48 hours of non-elective leave on July 1, 2015. Beginning July 1 through the remainder of the year, the employee will accrue 4 hours of non-elective leave each pay period until 80 hours are reached for the calendar year. The following year in January 2016, the employee will again begin to accrue 4 hours of non-elective leave every pay period until 80 hours are reached.

#### Temporary and Recurrent Employees

The temporary and recurrent employees who currently earn Special Paid Leave, or who do not have any provisions for any form of sick leave, will begin to accrue AB1522 Sick Personal Leave as of July 1, 2015, up to a maximum cap of 48 hours. The terms and provisions of AB1522 Sick Personal Leave for temporary and recurrent employees have been negotiated and agreed upon within the fringe MOUs by both labor parties (SEIU, Local 721, and the Coalition of County Unions [CCU]) and management.

#### Current Accrual Method of Special Paid Leave

Certain temporary and recurrent employees under item subs F and H earn a form of paid time off called Special Paid Leave. The accrual rate and accrual process for Special Paid Leave do not meet the standards of AB1522. Employees may earn up to a maximum of 3 days of Special Paid Leave if they work 140 days or more in a calendar year. Also, similar to the current non-elective leave accrual method, Special Paid Leave is accrued or allocated the following year based on the number of days worked in the previous year. Thus, if an employee begins employment with the County in June, he or she will not have any Special Paid Leave available until the following year in January, which is not compliant with the AB1522 provision that sick leave must be made available within 90 days from the commencement of employment.

#### AB1522 Sick Personal

On June 30, 2015, temporary and recurrent employees will cease accruing Special Paid Leave, at which point they will be accredited with special paid leave days based on the number of days worked from January through June 2015. On July 1, 2015, both temporary and recurrent employees, as well as employees who did not previously accrue a form of sick time, will begin to accrue AB1522 Sick

Personal at an accrual rate of 1 hour for every 30 hours worked. AB1522 Sick Personal will be made available to the employee on a per pay period basis to be in compliance with the statute. Employees will be allowed to use up to three AB1522 Sick Personal days per calendar year.

The County has met with both SEIU Local 721 and the CCU regarding the implementation of Sick Personal for Temporary and Recurrent Employees, and to negotiate the terms and provisions. In February 2015, both unions initially agreed to the usage of 3 personal sick days per year, and the maximum accrual of 3 days per year.

As further clarification on AB1522 unfolded, in March 2015, the County's outside legal counsel advised that under the provisions of AB1522, the statute appears to permit an employer to satisfy the requirements by allowing an employee to earn up to 6 total sick days, and may limit the usage to 3 sick days per calendar year.

Since then, SEIU Local 721 has tentatively agreed to the usage of 3 sick personal days per year, and the maximum accrual of 6 total days. The CCU has tentatively agreed to the usage of 3 sick personal days per year, but continues to negotiate the terms and has not agreed to the maximum of 6 total days.

Under the provisions of law, and the requirement to implement such changes by July 1, 2015, the County plans to implement the usage of 3 sick personal days per year, and a maximum of 6 total days for temporary and recurrent employees to comply with AB1522, and will continue to negotiate with the CCU.

# Implementation of Strategic Plan Goals

The recommended actions are consistent with the principles of the Countywide Strategic Plan by promoting the well-being of County employees and their families by offering comprehensive employee benefits.

#### **FISCAL IMPACT/FINANCING**

Changing the accrual method for MegaFlex employees will have an insignificant fiscal impact to the County of Los Angeles. The only new financial impact would be if a new hire MegaFlex employee were to separate from County service within the first year of employment. Under AB1522, the employee would be paid for the accrued non-elective leave hours at termination, as opposed to the current policy where the employee would not be eligible to be paid for any hours in the first year of employment. Research of the past 3 years of payroll data indicates a total of 4 MegaFlex employees who left County service within a year of commencing employment.

AB1522 Sick Personal accruals for employees who never had any form of sick leave will cost approximately \$550,000 per year.

Converting temporary and recurrent employees from Special Paid Leave to AB1522 will be cost neutral.

# **FACTS AND PROVISIONS/LEGAL REQUIREMENTS**

The accompanying ordinance implementing amendments to Title 5, Personnel and Title 6, Salaries, of the County Code has been approved as to form by County Counsel.

# **IMPACT ON CURRENT SERVICES (OR PROJECTS)**

Your approval of these recommendations will bring the County into compliance with AB1522 by providing new hire employees with a form of sick leave within 90 days of hire.

Respectfully submitted,

SACHI A. HAMAI

Interim Chief Executive Officer

Sochi Ce. Haman

SAH:JJ:MTK SM:DC:rld

**Enclosures** 

c: Executive Office, Board of Supervisors
County Counsel
Auditor Controller
Human Resources
All Department Heads
Coalition of County Unions
SEIU, Local 721